17. 18/1996/FUL - Construction of a new skate park at PLAY AREA, MANOR HOUSE RECREATION GROUND, GALLOWS HILL LANE, ABBOTS LANGLEY, HERTFORDSHIRE (DCES)

Parish: Abbots Langley Expiry of Statutory Period: 28/11/2018 Ward: Abbots Langley & Bedmond Case Officer: Tom Norris

Recommendation: That Planning Permission be granted

Reason for consideration by the Committee: The applicant is TRDC

1 Relevant Planning History

1.1 No planning history

2 Description of Application Site

2.1 The skate park is located at Manor House Recreation Ground. Manor House Recreation Ground comprises some 7.4ha of public open space to the south of Gallows Hill Lane. The recreation ground is predominantly green open space containing sports pitches. On the southern section of the recreation ground, adjacent to Gallows Hill Lane, there is a public car park, a children's play park and Manor House, a single storey building brick building. On the northern section of the recreation ground is row of enclosed sports courts, on the easternmost side there is a section of hardstanding with skateboard equipment. On the westernmost side is an open-sided court laid as concrete upon which the skate park is proposed. Vehicular and pedestrian access to the recreation ground is taken off Gallows Hill Lane. Pedestrian access is available off Gallows Hill Lane and Manor House Gardens.

3 Description of Proposed Development

- 3.1 Full planning permission is sought for a new skate park facility.
- 3.2 The skate park would be sited on the existing hardstanding with the existing basketball hoops, set of swings and 'zip-wire' to be removed. The new equipment would be constructed of concrete and would be predominantly 1.0m in height with a maximum overall height of 1.35m. There would be grass mounds adjacent to the western, eastern and northern edges of the park which would be no greater than 1.0m in height from the existing ground level. The new facility would also contain concrete seating units on the western edge of the park.

4 Consultation

4.1 Statutory Consultation

4.1.1 <u>Abbots Langley Parish Council</u>: [No objection]

"As Abbots Langley Parish Council are the freeholders of this land, Members made no comments."

- 4.1.2 <u>Hertfordshire Archaeology</u>: [No response received]
- 4.1.3 <u>National Grid</u>: [No response received]

4.2 Public/Neighbour Consultation

- 4.2.1 Number consulted: 0 No of responses received: 0
- 4.2.2 Site Notice: posted 10.10.2018, expired 31.10.2018

4.2.3 Press notice: published 19.10.2018, expired 09.11.2018

5 Reason for Delay

5.1 None.

6 Relevant Planning Policy, Guidance and Legislation

6.1 <u>National Planning Policy Framework and National Planning Practice Guidance</u>

On 24 July 2018 the new National Planning Policy Framework was published. This is read alongside the National Planning Practice Guidance (NPPG). The determination of planning applications is made mindful of Central Government advice and the Local Plan for the area. It is recognised that Local Planning Authorities must determine applications in accordance with the statutory Development Plan, unless material considerations indicate otherwise, and that the planning system does not exist to protect the private interests of one person against another. The 2018 NPPF is clear that "existing policies should not be considered out-of-date simply because they were adopted or made prior to the publication of this Framework. Due weight should be given to them, according to their degree of consistency with this Framework".

The NPPF states that 'good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities'. The NPPF retains a presumption in favour of sustainable development. This applies unless any adverse impacts of a development would 'significantly and demonstrably' outweigh the benefits.

6.2 <u>The Three Rivers Local Plan</u>

The application has been considered against the policies of the Local Plan, including the Core Strategy (adopted October 2011), the Development Management Policies Local Development Document (adopted July 2013) and the Site Allocations Local Development Document (adopted November 2014) as well as government guidance. The policies of Three Rivers District Council reflect the content of the NPPF.

The Core Strategy was adopted on 17 October 2011 having been through a full public participation process and Examination in Public. Relevant policies include Policies PSP2, CP1, CP9, CP10 and CP12.

The Development Management Policies Local Development Document (DMLDD) was adopted on 26 July 2013 after the Inspector concluded that it was sound following Examination in Public which took place in March 2013. Relevant policies include DM6, DM11 and DM13.

6.3 <u>Other</u>

The Localism Act received Royal Assent on 15 November 2011. The growth and Infrastructure Act achieved Royal Assent on 25 April 2013.

The Wildlife and Countryside Act 1981 (as amended), the Conservation of Habitats and Species Regulations 2010, the Natural Environment and Rural Communities Act 2006 and the Habitat Regulations 1994 may also be relevant.

7 Planning Analysis

7.1 <u>Principle of Development</u>

- 7.1.1 Strategic Objective 11 of the Core Strategy is to provide accessible and varied opportunities for leisure, arts, sport and recreational activities in order to promote healthy lifestyles and identifies that the provision of suitable open space, children's play space and sports facilities can increase opportunities to exercise as part of a healthy lifestyle.
- 7.1.2 Policy DM11 of the Development Management Policies document refers specifically to Open Space, Sport and Recreation Facilities and Children's Playspace and states that open spaces, sports and recreation facilities and children's play spaces perform important functions within communities and contribute significantly to quality of life. The Policy advises that proposals for new open space, sport and recreation facilities and Children's playspace will be encouraged if located in the main urban areas subject to the protection of the character of the area and amenity.
- 7.1.3 The proposed skate park would replace an existing basketball court. Under the redevelopment of the adjacent tennis courts, a new basketball court was incorporated. The proposed development would therefore not result in the loss of the basketball court facility at this location.
- 7.1.4 The skate park would serve the local community and would improve and enhance an existing play and open space area. Impact on character and amenity are discussed below but in principle, the proposed development would be in accordance with Core Strategy Strategic Objective 11 and Policy PSP2 of the Core Strategy (adopted Oct 2011) and Policy DM11 of the Development Management Policies LDD (adopted July 2013).

7.2 Impact on Character & Appearance, Residential Amenity, Safety and Accessibility

- 7.2.1 Policy CP1 of the Core Strategy (adopted October 2011) seeks to promote buildings of a high enduring design quality that respect local distinctiveness and Policy CP12 of the Core Strategy (adopted October 2011) relates to design and states that in seeking a high standard of design the Council will expect development proposals to 'have regard to the local context and conserve or enhance the character, amenities and quality of an area'. Development should make efficient use of land but should also respect the 'distinctiveness of the surrounding area in terms of density, character, layout and spacing, amenity, scale, height, massing and use of materials'; 'have regard to the local context and conserve or enhance the character, amenities and quality of an area' and 'incorporate visually attractive frontages to adjoining streets and public spaces'.
- 7.2.2 Policy CP12 of the Core Strategy states that development should 'protect residential amenities by taking into account the need for adequate levels and disposition of privacy, prospect, amenity and garden space'.
- 7.2.3 Policy CP12 of the Core Strategy states that development should design out opportunities for crime and anti-social behaviour through the incorporation of appropriate measures to minimise the risk of crime and create safe and attractive places, and that it should be accessible to all potential users
- 7.2.4 It is not considered that the proposal would result in any additional visual harm over and above the existing situation. The equipment would be low level, with a maximum overall height of 1.35m and would be constructed with material which is similar in visual appearance to that which is currently in place. It is further considered that the proposed design and material of the new equipment would not generate noise which would be detrimental to any neighbour's residential amenity particularly given the proximity of the proposed skate park to any residential property. The park would utilise the existing footways serving the current facility.
- 7.2.5 The proposal is therefore considered acceptable in terms of character and appearance, impact on residential amenity and safety and accessibility in accordance with Core Strategy Policy CP12.

7.3 Wildlife and Biodiversity

- 7.3.1 Section 40 of the Natural Environment and Rural Communities Act 2006 requires Local Planning Authorities to have regard to the purpose of conserving biodiversity. This is further emphasised by regulation 3(4) of the Habitat Regulations 1994 which state that Councils must have regard to the strict protection for certain species required by the EC Habitats Directive.
- 7.3.2 The protection of biodiversity and protected species is a material planning consideration in the assessment of applications in accordance with Policy CP9 of the Core Strategy (adopted October 2011) and Policy DM6 of the DMLDD. National Planning Policy requires Local Authorities to ensure that a protected species survey is undertaken for applications that may be affected prior to determination of a planning application. The application has been submitted with a Biodiversity Checklist which states that no protected species or biodiversity interests will be affected as a result of the application.

7.4 Trees and Landscaping

7.4.1 The proposals would not impact upon any trees within the site and as such it is considered that the proposed development would be acceptable in this regard.

7.5 <u>Highways, Access and Parking</u>

- 7.5.1 Core Strategy Policy CP10 sets out that development should make sufficient provision for car and other vehicle parking. Policy DM13 of the Development Management Policies Document states development should make provision for parking in accordance with the parking standards set out in Appendix 5.
- 7.5.2 It is not considered that the new public facility in a location with existing recreational facilities would give rise to any additional need for parking over and above the existing situation. The proposals are therefore acceptable in this regard.

8 Recommendation

- 8.1 That subject to no new material considerations being raised, PLANNING PERMISSION BE GRANTED subject to the following conditions::
 - C1 The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: In pursuance of Section 91(1) of the Town and Country Planning Act 1990 and as amended by the Planning and Compulsory Purchase Act 2004.

C2 The development hereby permitted shall be carried out in accordance with the following approved plans: 1002 REV PL2, TRMH-ESP01, TRMH-PSP01 REV A

Reason: For the avoidance of doubt and in the proper interests of planning and in the interests of the visual amenities of the locality and residential amenity of neighbouring occupiers, in accordance with Policies PSP2, CP1, CP9, CP10 and CP12 of the Core Strategy (adopted October 2011) and Policies DM6, DM11 and DM13 and Appendix 5 of the Development Management Policies LDD (adopted July 2013).

C3 The development shall not be erected other than in the materials as have been approved in writing by the Local Planning Authority as detailed on the application form and shown on the approved plans and no external materials shall be used other than those approved.

Reason: To ensure that the external appearance of the development is satisfactory in accordance with Policies CP1 and CP12 of the Core Strategy (adopted October 2011).

8.2 Informatives:

I1 With regard to implementing this permission, the applicant is advised as follows:

All relevant planning conditions must be discharged prior to the commencement of work. Requests to discharge conditions must be made by formal application. Fees are £116 per request (or £34 where the related permission is for extending or altering a dwellinghouse or other development in the curtilage of a dwellinghouse). Please note that requests made without the appropriate fee will be returned unanswered.

There may be a requirement for the approved development to comply with the Building Regulations. Please contact Hertfordshire Building Control (HBC) on 0208 207 7456 or at buildingcontrol@hertfordshirebc.co.uk who will be happy to advise you on building control matters and will protect your interests throughout your build project by leading the compliance process. Further information is available at www.hertfordshirebc.co.uk.

Community Infrastructure Levy (CIL) - If your development is liable for CIL payments, it is a requirement under Regulation 67 (1) of The Community Infrastructure Levy Regulations 2010 (As Amended) that a Commencement Notice (Form 6) is submitted to Three Rivers District Council as the Collecting Authority no later than the day before the day on which the chargeable development is to be commenced. DO NOT start your development until the Council has acknowledged receipt of the Commencement Notice. Failure to do so will mean you will lose the right to payment by instalments (where applicable), lose any exemptions already granted, and a surcharge will be imposed.

Care should be taken during the building works hereby approved to ensure no damage occurs to the verge or footpaths during construction. Vehicles delivering materials to this development shall not override or cause damage to the public footway. Any damage will require to be made good to the satisfaction of the Council and at the applicant's expense.

Where possible, energy saving and water harvesting measures should be incorporated. Any external changes to the building which may be subsequently required should be discussed with the Council's Development Management Section prior to the commencement of work.

- 12 The applicant is reminded that the Control of Pollution Act 1974 allows local authorities to restrict construction activity (where work is audible at the site boundary). In Three Rivers such work audible at the site boundary, including deliveries to the site and running of equipment such as generators, should be restricted to 0800 to 1800 Monday to Friday, 0900 to 1300 on Saturdays and not at all on Sundays and Bank Holidays.
- 13 The Local Planning Authority has been positive and proactive in its consideration of this planning application, in line with the requirements of the National Planning Policy Framework and in accordance with the Town and Country Planning (Development Management Procedure) (England) Order 2015. The Local Planning Authority suggested modifications to the development during the course of the application and the applicant submitted amendments which result in a form of development that maintains/improves the economic, social and environmental conditions of the District.