Three Rivers District Council Discretionary Rate Relief (Revaluation) Policy and Procedure

1 April 2018 – 31 March 2019

POLICY

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1 BACKGROUND

- 1.1 The 2017 revaluation of all non-domestic rate properties came into force on 1 April 2017. The rateable values of the properties in the rating list are based on rental levels from 1 April 2015. The previous revaluation which came into force on 1 April 2010 was based on rental levels from 1 April 2008.
- 1.2 In the Spring Budget the Chancellor announced three measures to help reduce the impact of business rate increases from April 2017:
 - Supporting Small Businesses
 - New Business Rate Relief Scheme for Pubs
 - New Discretionary Relief Scheme
- 1.3 Supporting small business rate relief was introduced for businesses facing very large percentage increases in their rate bills due to the loss of small business rates relief.
- 1.4 The new relief scheme for pubs provides a discount of £1,000 for pubs with a rateable value of less than £100,000.
- 1.5 The Chancellor announced that the Government would make available a discretionary fund of £300 million, over four years from 2017/18, to support those businesses that face the steepest increases in their business rates bills as a result of the revaluation.

2 POLICY

The purpose of this policy is to specify how the Revenues Service will operate the 2018/19 scheme

3 STATEMENT OF OBJECTIVES

3.1 The Revenues Service will grant discretionary rate relief (revaluation) to all organisations who meet the qualifying criteria as specified in this policy.

4 GRANTING RELIEF

4.1 In deciding whether to grant relief, the organisation applying for relief must first meet the qualifying criteria.

Qualifying criteria: RV	RV lower than £200,000
Qualifying criteria: Increase	Increase greater than 12.5% as a result of revaluation, after all reliefs and must be as a result of the revaluation.
Qualifying criteria: Status of property	Occupied only.

4.2 The organisations below have been excluded from the policy:-

- multinational/international organisations
- solicitors/lawyers
- estate agents
- public houses/nightclubs
- public sector owned buildings
- NHS owned buildings/Drs Surgeries
- Petrol/filling stations
- Banks/financial institutions
- Organisations with multiple assessments

5 Change in circumstances

- 5.1. Awards will not be adjusted unless there is a change in circumstances
- 5.2. The table below illustrates the action that will be taken should there be a change.

What happens when	If RV reduces leading to a less than 12.5%
the RV goes down (A)	increase on 2016/17 then all DRR removed.
What happens when	If RV reduces but retains an increase in excess of
the RV goes down (B)	12.5%, - recalculate entitlement based on initial
	allocation.
What happens if RV	Nothing – award remains the same
goes up	
New occupier	DRR ends – pro rata award to original
	applicants occupation
Property becomes	DRR ends- pro rata award to original applicants
empty	occupation

6 Length of award

- 6.1. Awards will be made for the financial year 2018 2019 or until
 - a change of owner
 - the property becomes empty
 - change in RV excludes from entitlement

7 Application Process

- 7.1. A simple application form will be sent to those organisations identified as meeting the criteria for an award.
- 7.2. The form will require an organisation for declare that they are below State Aid levels and meet the criteria
- 7.3. Upon receipt of the signed application form awards will be granted.

8 Review and Appeals process

- 8.1. Section 47 of the Local Government Act 1988 does not require there to be an appeals process
- 8.2. However to ensure that the policy is applied in a transparent manner there will be a review process

- 8.3. Organisations will be able to make representations to the Head of Revenues & Benefit who will review the decision made
- 8.4. The Head of Revenues & Benefit's decision will be final

- 4.15 The Revenues Service will review the applying organisation's most recent accounts to gain a clear understanding of their current financial status. If they are seen to have available unrestricted funds and a rolling profit year on year, it will be more than likely that the application will be refused. If however they have, for example, only limited grant funding and operate on a low income or a loss, relief may be granted. We will generally review the following :
 - reviewing the last three years accounts
 - identifying surpluses on the organisations balance sheet
 - whatfunds are "restricted"
- 4.16 Applications submitted will not be affected by any previous awards of relief made to the organisation and will be judged on the current financial year only.
- 4.17 Ratepayers will be informed of the outcome of their application, whether successful or unsuccessful, by letter. If an organisation does not accept the amount awarded as being correct or that their application has been refused, they have the right of appeal against the decision. A Senior Officer w II review the first award or refusal and come to a conclusion as to whether the appeal should be upheld or refused.
- 4.19 As a billing authority, the Council must consider the financial effects of decisions to grant relief to any organisation. It has a commitment to constituents to ensure that the funding it provides to organisations will have direct benefits for the community.
- 4.20 If an organisation is seen to have available "unrestricted funds" and the balance sheet and/or the operating statement show the organisation to have surplus funds with which it can pay their liability, it will be more likely that the application will be refused.

5 CHANGE OF CIRCUMSTANCES

- 5.1 If an organisation has a change of circumstances within the financial year, the Council must be notified and appropriate action taken.
- 5.2 A review of a previous decision can be made on the basis of the new application and information provided.

6 LENGTH OF RELIEF

- 6.1 In all cases, the Discretionary Rate Relief will only be granted for one financial year.
- 6.2 Relief will be granted from the 1st of April of the applying year, until the 31st of March of that financial year.

- 6.3 A review of the Discretionary Rate Relief granted will be undertaken on a yearly basis. A new application form and evidence will need to be submitted by the organisations concerned. The relief will remain on the account unless the new application is refused, then the relief will be removed from the beginning of that financial year and a bill issued for the full year's liability of Non-Domestic Rates.
- 6.4 The fact that charitable and non-profit organisations have been previously unsuccessful will be no bar to their being able to submit new applications for Discretionary Rate Relief at the beginning of each financial year.

7 BACKDATING

- 7.1 An application for Discretionary Rate Relief cannot be made more than six months after the financial year to which it relates.
- 7.2 Applications received after the 1st of October can only be considered for relief in the financial year which they are received.
- 7.3 When an application for the previous financial year is received before the 1st of October, the organisation must provide reasons as to why an application was not made earlier. These circumstances will be taken into account when considering the granting of relief for a back-dated period.

8 PUBLICITY

8.1 The Revenues Service will publicise the Charitable Discretionary Rate Relief scheme. A copy of this policy statement will be made available for inspection and will be posted on the Council's website.

Procedure for Administering

National Non Domestic Rate Relief

PROCEDURE

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PROCEDURES

9. WHO CAN APPLY FOR CHARITABLE DISCRETIONARY RATE RELIEF?

- 9.1 The Local Government Finance Act 1988– Permits the billing authority to grant discretionary relief to charities and other organisations of prescribed types.
- 9.2 Qualifying Categories:
 - An organisation already receiving 80% Mandatory Relief
 - Charitable and non-profit organisations not entitled to Mandatory Relief for example:
 - a) Exempt or Excepted Organisations
 - b) Community Amateur Sports Club
 - c) Friendly and Industrial and Provident Societies

10. Qualifying Criteria

- 10.1 Property wholly or mainly used for charitable purposes, which is occupied by a registered charity or charity shop. Under Section 64(10) of The Local Government Finance Act 1988 'A hereditament is to be treated as being wholly or mainly used for charitable purposes at any time, at the time, it is wholly or mainly used for the sale of goods donated to a charity and the proceeds of the sale of the goods (after any deduction of expenses) are applied for the purposes of the charity.'
- 10.2 Property, all or part of which is occupied for the purposes of a non-profit making:
 - institution or other organisation whose main objects are philanthropic or religious or concerned with social welfare, science, literature or the fine arts; or
 - club, society or other organisation and is used for the purposes of recreation.
- 10.3 Conditions regarding an occupied hereditament are:
 - The Ratepayer is a charity or trustees for a charity, and the hereditament is wholly or mainly used for charitable purposes; or
 - The hereditament is not an excepted hereditament, and all or part of it is occupied for the purposes of one or more institutions or other organisations none of which is established or conducted for profit and each of whose main objects are charitable or are otherwise philanthropic or religious or concerned with education, social welfare, science, literature or the fine arts; or

• The hereditament is not an excepted hereditament, it is wholly or mainly used for the purposes of recreation and all or part of it is occupied for the purpose of a club, society or other organisation not established or conducted for profit.

- 10.4 Conditions regarding a part occupied or unoccupied hereditament are: (Under Section 48 of The Local Government Finance Act 1988)
 - A hereditament not in use shall be treated as wholly or mainly used for charitable purposes if it appears when next in use it will be wholly or mainly used for charitable purposes; or
 - A hereditament not in use shall be treated as wholly or mainly used for the purposes of recreation if it appears that when next in use it will be used wholly or mainly for the purposes of recreation; or
 - A hereditament which is wholly unoccupied shall be treated as an excepted hereditament if it appears that when any of it is next occupied the hereditament will be an excepted hereditament or
 - If a hereditament is wholly unoccupied but it appears that it or any part of it when next occupied will be occupied for particular purposes, the hereditament or part concerned shall be treated as occupied for those purposes.

11 HOW DOES AN ORGANISATION APPLY FOR DISCRETIONARY RATE RELIEF?

11.1 In order to be considered for Charitable Discretionary Rate Relief, an organisation is required to complete and return an Application for Charitable Relief and Discretionary

Relief from the Non- Domestic Rate form, via email or by hard copy..

11.2 Attached to the application must be a certified copy of the organisation's last three years accounts, a copy of the organisation's constitution and a copy of their charitable status certificate, if appropriate.

12.0 HOW DO WE RECEIVE DISCRETIONARY RATE RELIEF APPLICATIONS?

12.1 Applications can be by email (<u>nndr@watford.gov.uk</u>) or sent directly to the Business Rates team.

13.0 HOW ARE DISCRETIONARY RATE RELIEF APPLICATIONS DEALT WITH?

13.1 The form should be checked to ensure it has been signed and all relevant questions answered. The last three years accounts must be attached, along with the organisations Constitution and charity number, if applicable.

- 13.2 An assessment of the organisation will then be done based on the 'Granting Relief' section of the Policy for Charitable Discretionary Rate Relief as above. A checklist is to be completed for each application.
- 13.3 Brief reasons for the decision should be noted at the bottom of the checklist and the decision clearly marked. This must be signed and dated by the Officer making the decision.

14 ORGANISATION GRANTED DISCRETIONARY RATE RELIEF

- 14.1 A notification letter will be sent to organisation.
- 14.2 Relief is loaded onto the Academy system for the appropriate financial year.

15 ORGANISATION NOT GRANTED DISCRETIONARY RATE RELIEF

15.1 A notification letter will be sent to such organisations, in which they will be advised of the appeal procedure and will be given one month to reply with reasons for their appeal.

16 KEEPING A RECORD OF GRANTS

16.1 An electronic record is kept of all accounts that have Discretionary Rate Relief applied to their account on the Academy Non Domestic Rate Relief system. A check will be carried out on a regular basis to ensure that no unauthorised relief has been applied to an account.

17 THE RIGHT TO SEEK A REVIEW

17.1 There is no right of appeal against a Discretionary Rate Relief decision, and although there is Guidance for how authorities should deal with appeals against their decisions of Discretionary Rate Relief, we have no legal obligation to actually review the decision unless it is challenged as not being made in accordance with the written procedure that the Council has adopted. Such a challenge must be made through Judicial Review.

- 17.2 The Revenues Service will operate the following policy when dealing with requests to review a decision not to grant Discretionary Rate Relief, or to grant less than full Discretionary Rate Relief or not to backdate Discretionary Rate Relief.
- 17.3 An organisation (or their appointee or agent) that disagrees with a Discretionary Rate Relief decision may dispute the decision. A request for review shall be delivered in writing to a designated office within one calendar month of the written Discretionary Rate Relief decision being issued.

- 17.4 Initially an Officer from the Revenues Service will explain the decision to the customer by telephone, at interview or in writing.
- 17.5 If agreement cannot be reached, the Head of Revenues & Benefits will consider the case, review all the evidence held and will make a decision within 14 days of referral or as soon as is practicable.
- 17.6 Where the Head of Revenues and Benefits decides not to revise the original decision, the Head of Revenues & Benefits will notify the customer of their decision in writing, setting out the reasons for their decision.
- 17.7 Where the organisation is still not satisfied, they will be entitled to a further and final review, provided this is requested in writing within one calendar month of the date on the decision letter sent by the Head of Revenues & Benefits. The Director of Finance will carry out the review.
- 17.8 The decision made by the Director of Finance will be notified in writing to both the Revenues & Benefits Service and to the organisation concerned. The decision will be final and binding and may only be challenged via the judicial review process or by complaint to the Local Government Ombudsman.
- 17.9 The Head of Revenues & Benefits or the Director of Finance may extend the time periods for a review in exceptional circumstances. In deciding to extend, they will take into account any delay in seeking independent advice that was outside the control of the organisation.
- 17.10 Unless a change of circumstances has occurred, a review may not recommend a reduction in an award already notified for the applicable financial year.